

# Critical Program Information (CPI) Identification Update

Mr. Randy Woods  
Director, Systems Security Engineering and Anti-Tamper  
Office of the Under Secretary of Defense for Research and Engineering  
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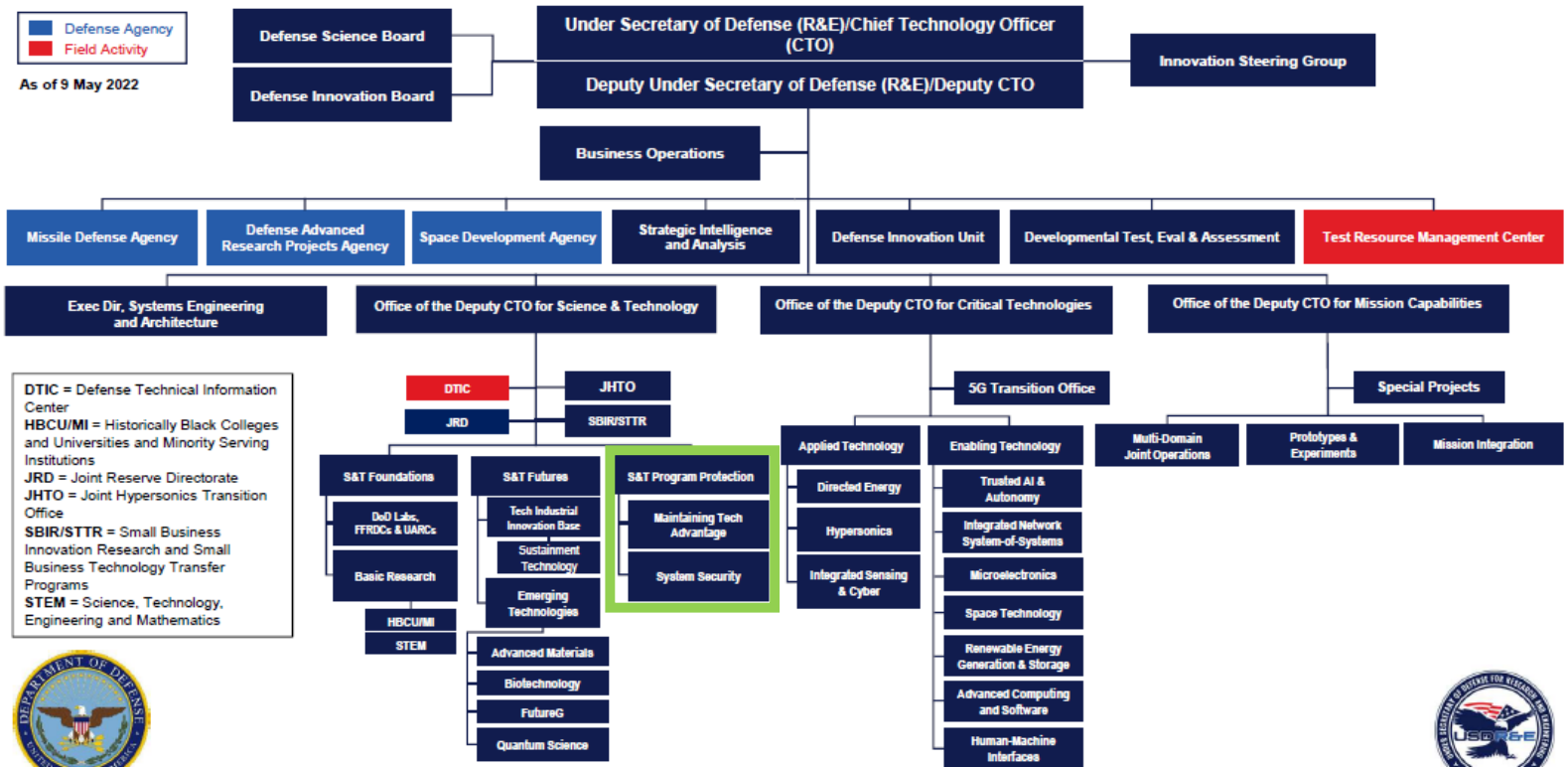
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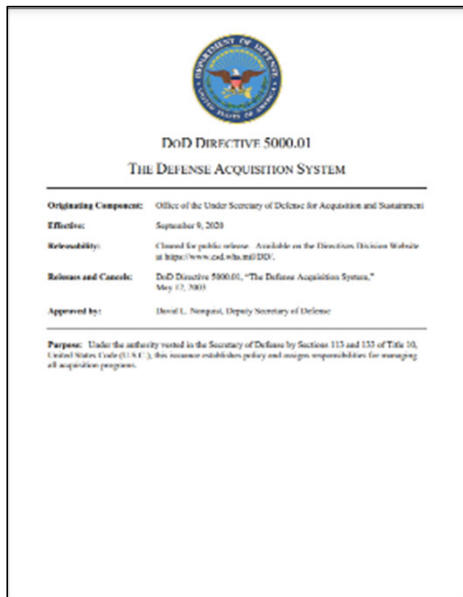
# Office of the Under Secretary of Defense for Research and Engineering (OUSD(R&E)) Organization



**STPP Mission: Protect technology advantage and counter unwanted technology transfer to ensure warfighter dominance through assured, secure and resilient systems and a healthy viable national security innovation base**



# DoD Directive 5000.01 “The Defense Acquisition System” and Technology and Program Protection



**d. Develop and Deliver Secure Capabilities.**

Security, cybersecurity, and **protection of critical technologies at all phases of acquisition** are the foundation for uncompromised delivery and sustainment of warfighting capability. Acquisition managers, in coordination with security and counterintelligence (CI) professionals, will implement initiatives and processes for the identification, integration and continual evaluation of security and CI requirements throughout the life cycle of a system, service, or critical technology.

**q. Deploy Interoperable Systems.**

Joint concepts, standardization, and integrated architectures will be used to the maximum extent possible to characterize the exchange of data, information, materiel, and services to and from systems, units, and platforms to assure all systems effectively and securely interoperate with other U.S. forces and coalition partner systems.

**t. Plan for Coalition Partners.**

To enable allies and partners to enhance U.S. military capability, collaboration opportunities, potential partnerships, and international acquisition and **exportability features** and limitations will be considered in the early design and development phase of acquisition programs.

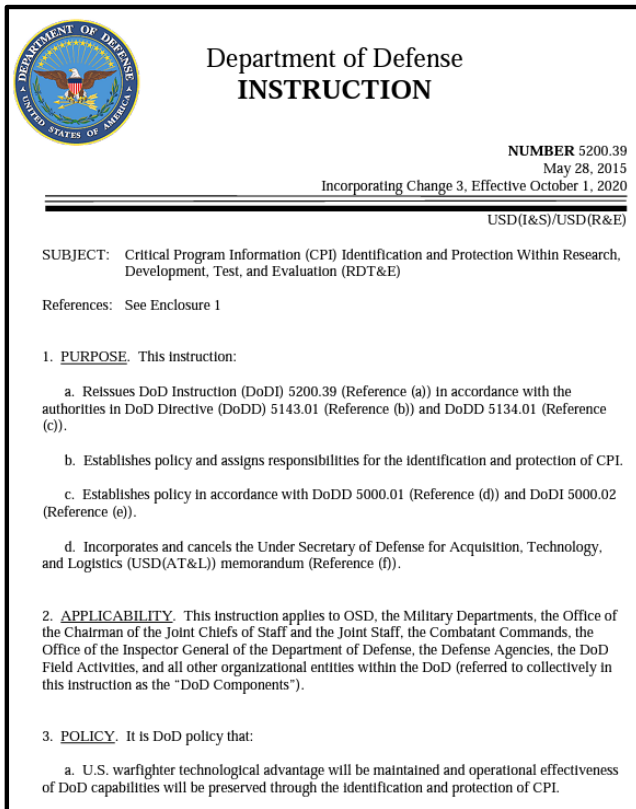
**critical technology**  
(DoD Instruction 2040.02)

Technology or technologies essential to the design, development, production, operation, application, or maintenance of an article or service **that makes or could make a significant contribution to the military potential of any country**, including the United States. This includes, but is not limited to, design and manufacturing know-how, technical data, software, keystone equipment, and inspection and test equipment.

**Three policy statements anchor program protection and anti-tamper into the Defense Acquisition System in support of the 2022 National Defense Strategy**



# What have we accomplished? Identified Gaps within the DoDI 5200.39

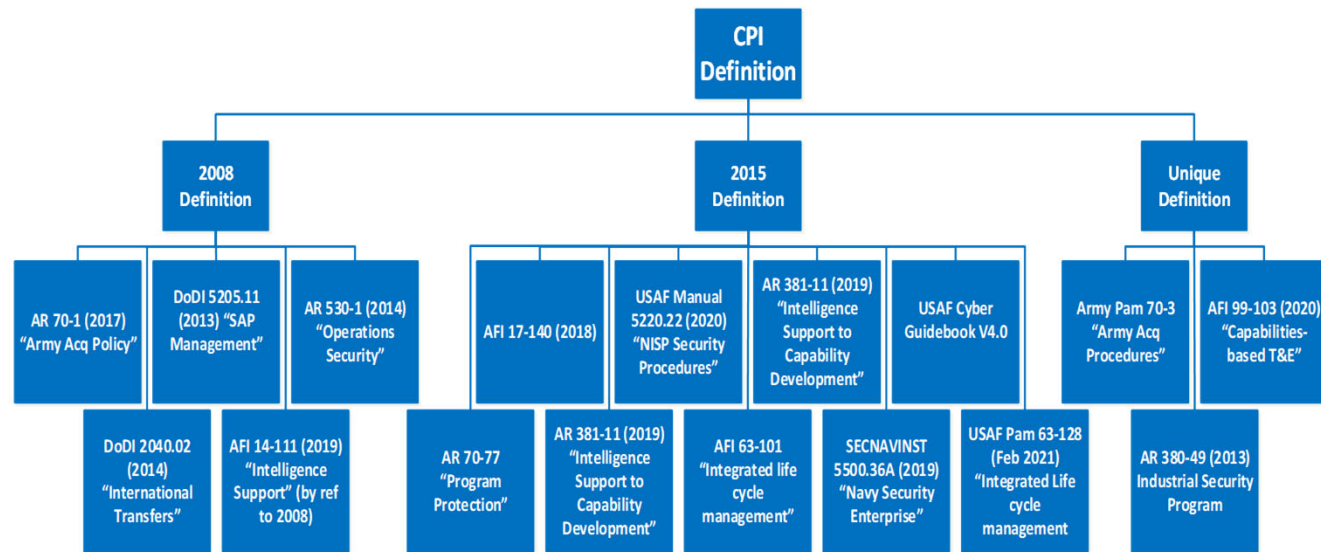
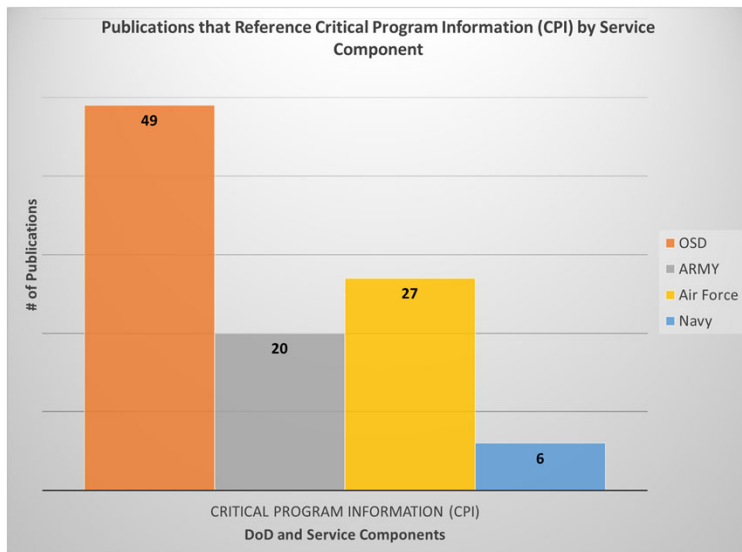


- **Capability elements (defined as part of the CPI definition) includes “may include, but are not limited to” the illustrative examples which potentially contributes to the confusion.**
- **The subject of DoDI 5200.39 is CPI Identification and Protection Within Research, Development, Test and Evaluation (RDT&E), which includes design and development phases of the system lifecycle. Definition needs to reflect this scope clearly.**
- **5200.39 clearly states the DoD policy is:**
  - Identify CPI early and reassess throughout the RDT&E program so that CPI protections requirements and countermeasures may be identified and applied as CPI is developed and modified throughout the lifecycle as needed.
  - It is imperative to preserve CPI protections early and throughout the lifecycle.
- **DoDI 5200.39 contains “Horizontal Protection” responsibilities for the “Secretary of the Air Force” that are executed as the AT Executive Agent.**
  - “Conducts DoD-wide analysis of AT protections in support of horizontal protection”
- **DoDI 5200.39 is missing a responsibilities for:**
  - CPI Removal and Revalidation
  - CPI Identification in accordance with Technology Transfer



# Challenge 1: DoD Has Multiple CPI Definitions

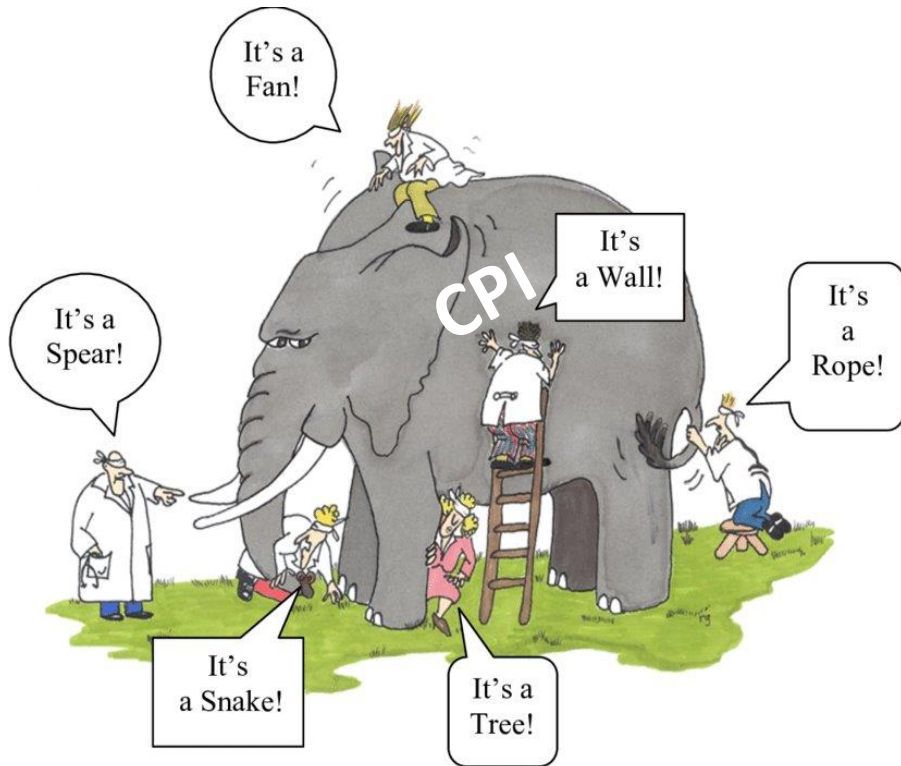
## Critical Program Information (CPI) in Issuances



- CPI is utilized in over 100 DoD and Component issuances
- There are multiple definitions (or references to the definition) in both DoD and Component policy
  - References to the 2008 and 2015 definition of CPI
  - References to the current definition of CPI
  - Unique references that do not trace to either definition



# Potential Solution 1: Create Overarching Definition for Critical Program Information (CPI) and Clarify Meaning with Adjectives



- We are all “looking at” and interested in the same thing.
  - “warfighter’s technical advantage” and,
  - “if compromised undermines military preeminence”
- Preliminary Definition:

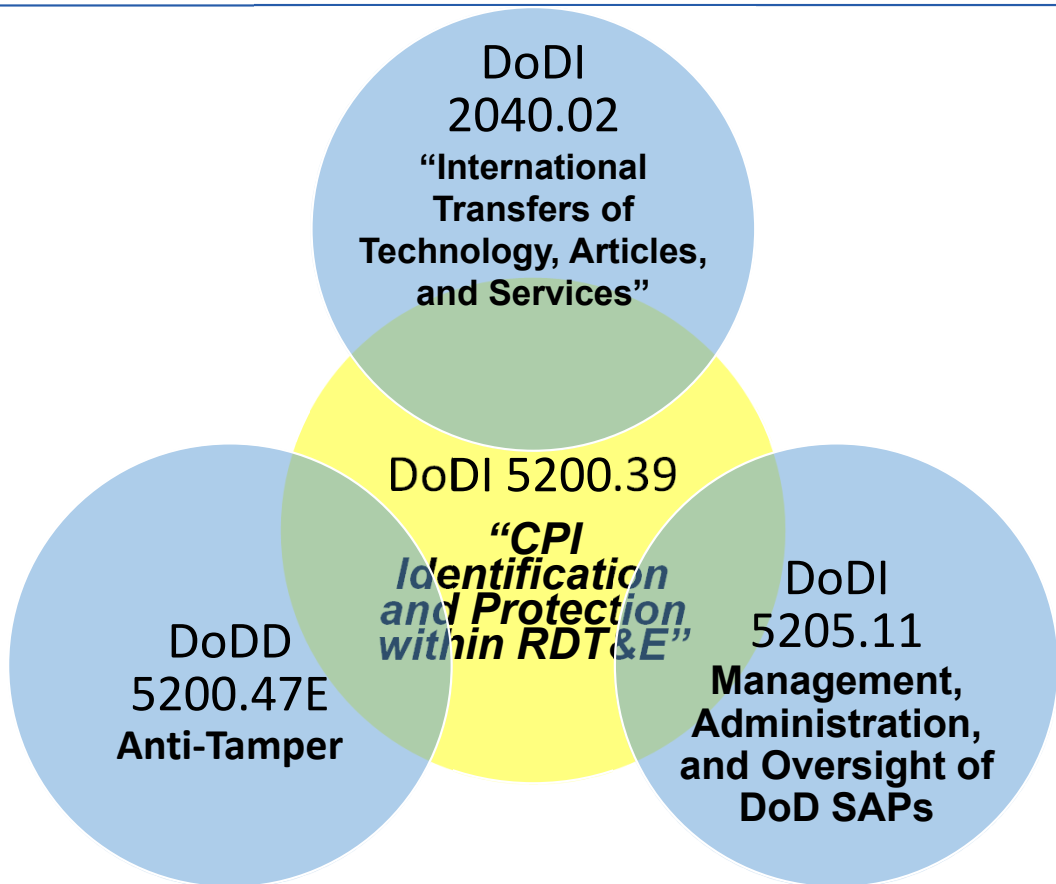
**DoD U.S. capabilities elements that contribute to the warfighter’s technical advantage, which if compromised, undermines U.S. military preeminence. ~~U.S. capability elements may include, but are not limited to, software algorithms and specific hardware residing on the system, its training equipment, or maintenance support equipment.~~**
- Used to identify:
  - Technology Transfer
  - Technology Protection (Anti-Tamper)
  - Security (SAP)







# Proposed Alignment of Critical Program Information (CPI) with Communities of Interest

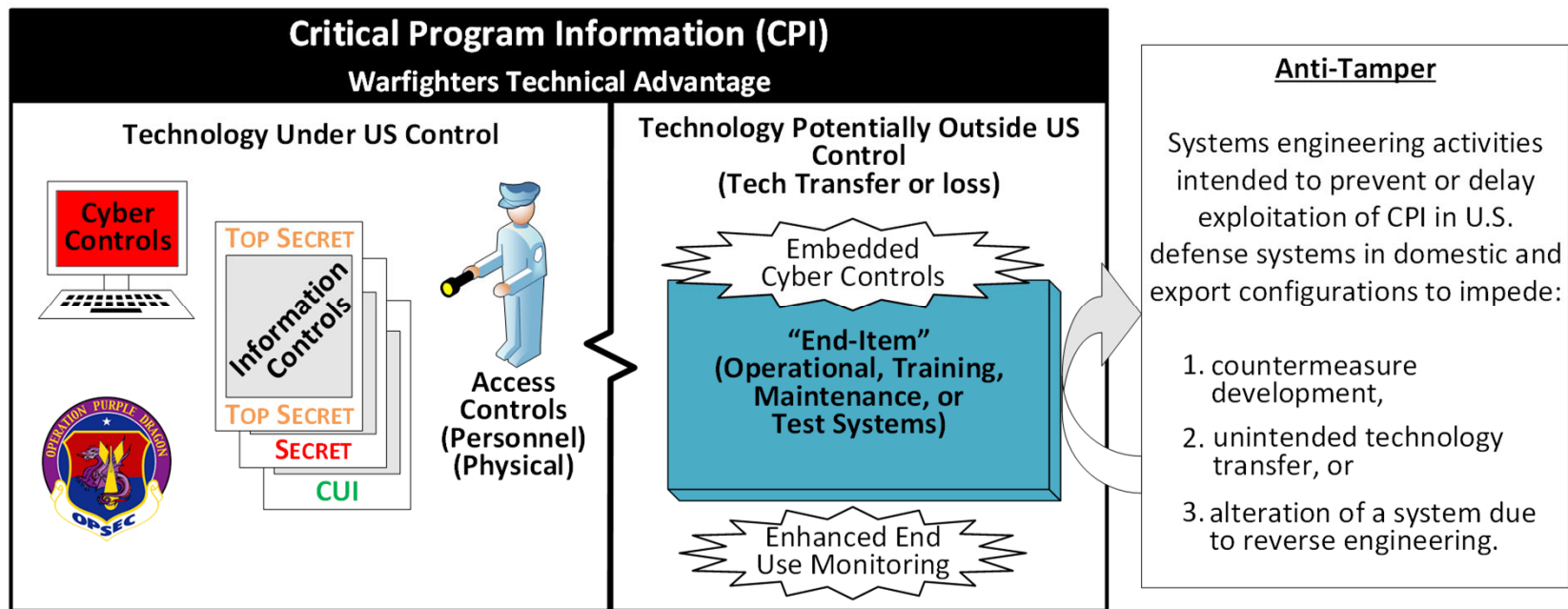


- Rational: CPI exists across the lifecycle of the program and needs to be protected from concept through fielding
- DoDI 5200.39 will contain:
  - Central definition for CPI (other issuances will align to this definition)
  - Responsibilities to identify CPI required by:
    - Special Access Programs (SAPs)
    - Anti-Tamper Community (AT)
    - Technology Transfer Community
  - Responsibilities to revalidate and remove CPI designation as appropriate.
- Each community utilizing CPI will align protections and other unique attributes under their specific issuance





# Potential Solution 1: Create Overarching Definition for CPI, Scope of CPI and Unique Protection Characteristics

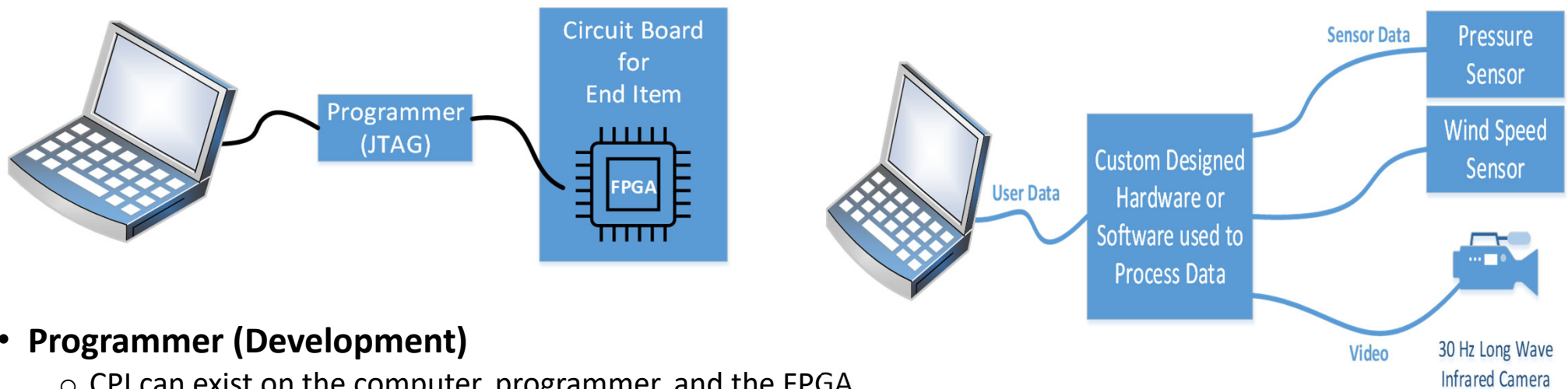


- CPI does not “appear” on the end-item. CPI exists from the start of a program and is developed.
  - During development: Cyber Controls, Information Controls, Operational Security (OPSEC), and Physical and Personnel Security all play a roll in protecting the capability.
  - Once the capability is outside of US Control in a system: Embedded cyber, Enhanced End Use Monitoring, and Anti-Tamper protect the capability.



# Potential Solution 1: Create Overarching Definition for CPI

## Where does CPI Exist in Systems?



- **Programmer (Development)**

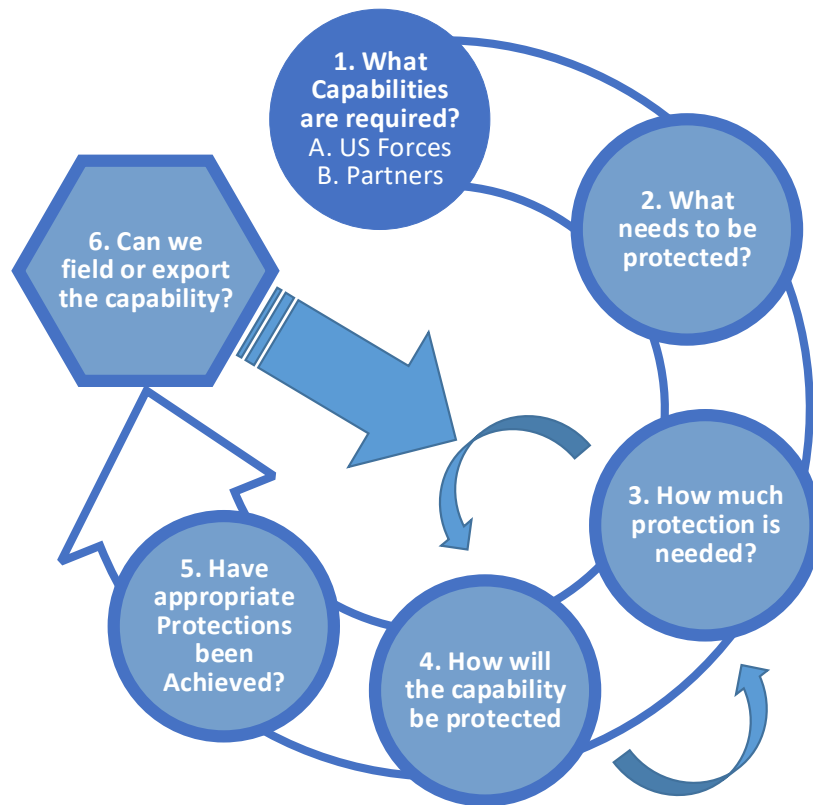
- CPI can exist on the computer, programmer, and the FPGA
- Only the CPI on the FPGA would be considered for Anti-Tamper or “resident” CPI

- **System (Operation)**

- CPI can only exist in the custom hardware and software (not COTS).
- User and/or Sensor Data is not CPI (may be classified)
- System components (30 Hz LWIR Camera) may have export restrictions (depending on country) but is not CPI by default



## Challenge 2: Differing Chains of Command Use Different CPI Processes



### 1. What Capabilities are Required?

- A. US Forces
- B. Partners

### 2. What needs to be protected?

### 3. How much protection is needed?

### 4. How will the capability be protected?

### 5. Have the appropriate protections been achieved?

### 6. Can we field or export the capability?

#### A. US Forces?

- Milestone Decision Authority (MDA) is responsible for assessing overall program risk and approve, as appropriate, the acquisition strategy at major decision points.
- Cost, Schedule, and Performance are driving factors for MDA

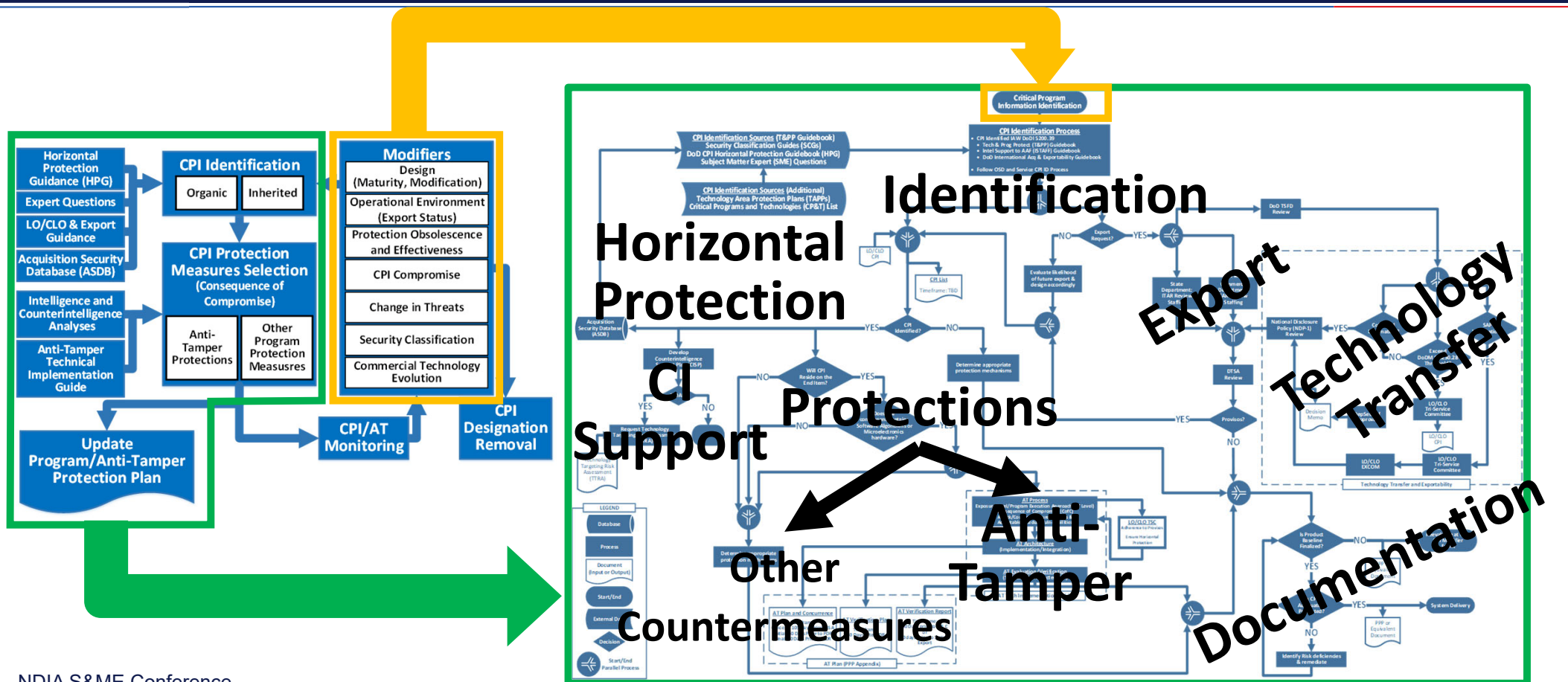
#### B. Partner Nations?

- Arms transfer decisions are **foreign policy and national security decisions** that support broader United States policy objectives. (NATIONAL SECURITY MEMORANDUM/NSM-18)





# Challenge 2: Differing Chains of Command Use Different CPI Processes Developed Flowchart for CPI Identification

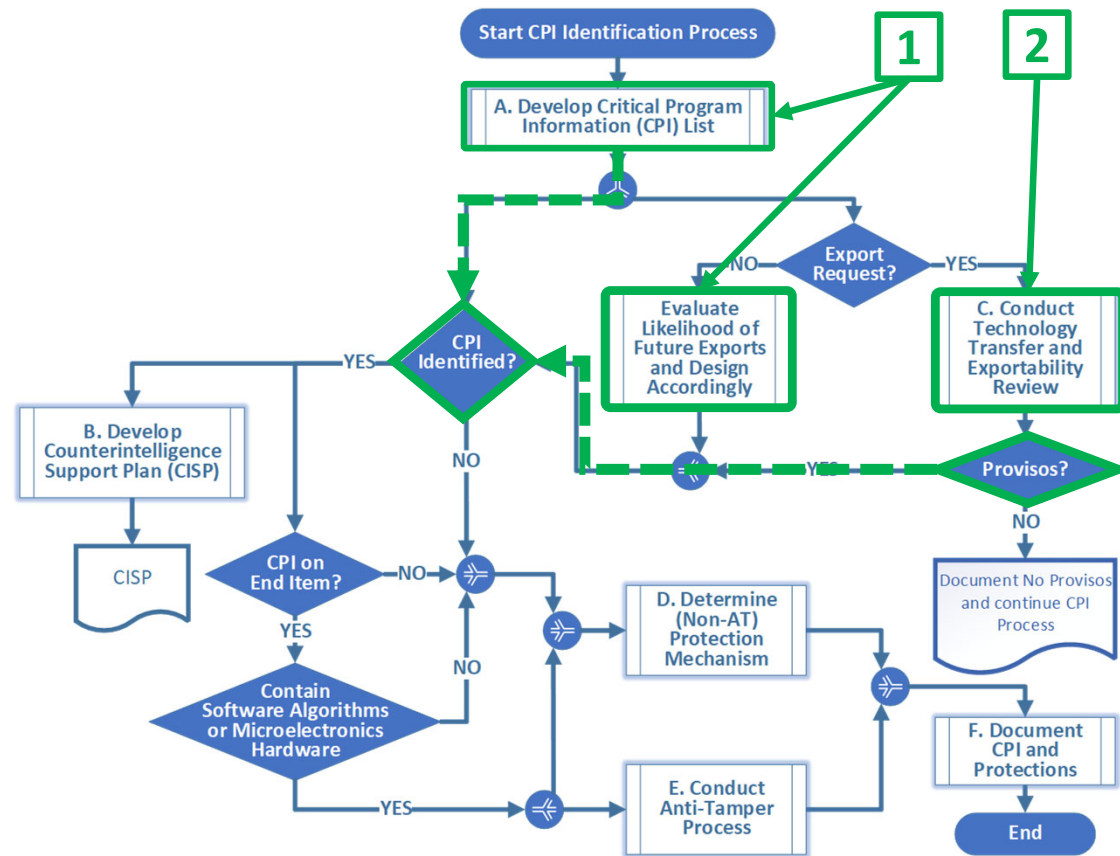






# Flowchart for Critical Program Information (CPI) Identification

## What needs to be protected?



- CPI is identified in twice within the diagram but is summed at a single point in the overall process:

### 1. Program's CPI Review during development

- All Programs are expected to review system for CPI.
- May include an exportability Threshold or Objective requirement based on the Capabilities Development Document (CDD) Key system attribute (KSA) requirement.

### 2. (After Letter of Request) Proviso from:

- Technology Security and Foreign Disclosure (TSFD) Process,
  - ❑ DoDD 5230.28 - Low Observable (LO) and Counter LO (LO/CLO) International Transfer Guidance review.
- Department of State (DoS), or
- Department of Commerce (DoC) Reviews

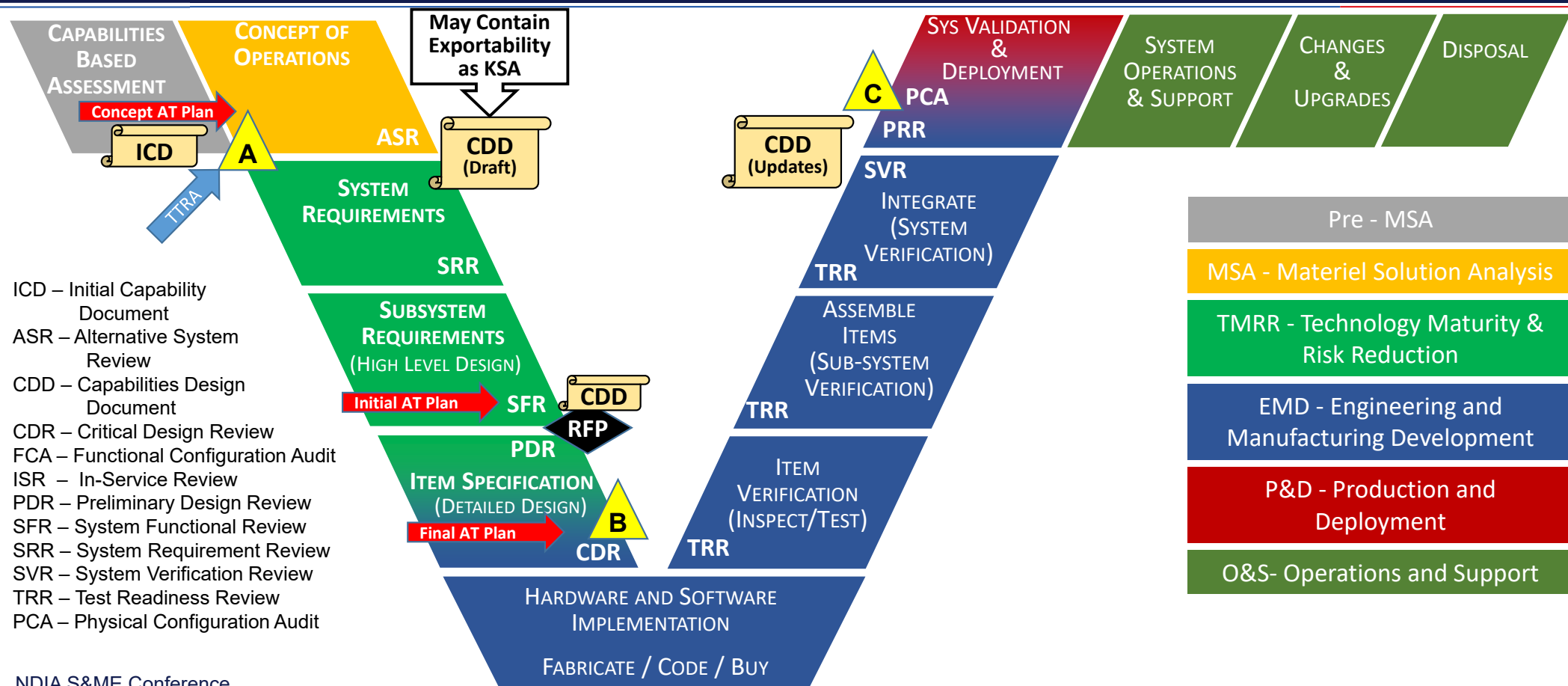
- Any of these reviews can produce:

- Materials
- Processes
- Capabilities
- Information





# 2. What Needs to be Protected (and When)

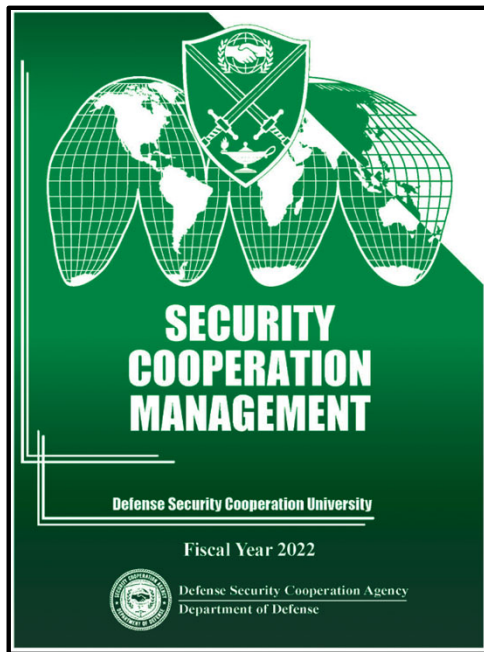


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# Letter of Request Security Cooperation Management (Greenbook)

- When the Security Cooperation Organization (SCO) becomes aware of credible demand signals indicating the probable submission of :
  - Letter of Request (LoR) for Price and Availability (P&A),
  - Letter of Offer and Acceptance (LoA),
  - Commercial Request for Information (RFI) or
  - Request for Proposal (RFP) for sensitive or classified defense articles or services.
- The SCO should develop a Pre-LoR Assessment Request (PAR), as directed in Security Assistant Management Manual (SAMM) C3.1.2.
  - The intent of the PAR is to inform the interagency community and the cognizant implementing agency to initiate the **Technology Security and Foreign Disclosure (TSFD) process** for timely release of determinations.





# Technology Security and Foreign Disclosure (TSFD) Processes

| MILDEP Processes        | Process Name  | DoD Lead                | Policy/EO/DoD Reference  | Process Type        |
|-------------------------|---------------|-------------------------|--|---------------------|
| DoD Lead: A/N/AF        | NDP           | ★ DoD Lead: Policy      | EO 13526, NDP-1, DoDD C-5320.23, DoDI 5230.11, DoDI 5200.39                            | Primary Process     |
|                         | LO/CLO        | DoD Lead: A&S           | EO 12968, EO 13526, TS/SAR (Thorn Bay), DoDM 5-5230.28                                 | Primary Process     |
| MILDEP-specific various | AT            | DoD Lead: R&E           | AT TIG, DoD CPI HPG, DoDI 5000.83, DoDI 5200.39, DoDD 5200.47E                         | Primary Process     |
|                         | COMSEC        | ★ DoD Lead: NSA & CIO   | Title 50+, DoDD C-5200.5, NSD 42, DoDI 8523.01, CJSI 6510.06A                          | Primary Process     |
|                         | SAP           | DoD Lead: SAPCO         | EO 12968, EO 13526, DoDD 5205.07, DoDI 5205.11   | Specialized Process |
| MILDEP Process          | DSC           | DoD Lead: A&S + Policy  | DSD Memo 10/27/08, AT&L SP & DUSD TSP& NDP Memo 2/26/09                                | Specialized Process |
|                         | MTCR          | ★ DoD Lead: Policy      | MTCR, ITAR 121.16, DoD 5101.38-M   | Specialized process |
| Other DoD Processes     | NVD/INS       | DoD Lead: Policy        | DoD Policies for Int'l Transfer & Export Control of NVD & INS                          | Specialized process |
|                         | Intel         | ★ DoD Lead: USD(I)      | Title 50+, DODD 5240.01, DIA DPR-00-217-99, JP 2-01, DoDI S-3200.17, DCID 6/7, ICD-113 | Specialized process |
| DoD Lead: Various       | Data Links/WF | DoD Lead: CIO           | DoDI 4630.09   | Specialized process |
|                         | PNT/GPS       | DoD Lead: CIO           | DoDD 4650.05, DODI 4650.06, NSPD #39, DoD GPS Security Policy                          | Specialized process |
| Org.-specific various   | GEOINT        | ★ DoD Lead: NGA         | Title 50+, DoDD 5105.60, DoDI 5030.59, DCID 1/8  | Specialized process |
|                         | EW            | ★ DoD Lead: A&S/CIO/NSA | Title 50+, DoDD 3222.4, DoDI O-3600.02   | No single process   |

\*\* As of August 2021 – under ongoing review for updates ★ Interagency process

- NDP – National Disclosure Policy
- LO/CLO – Low Observable/ Counter Low Observable
- AT – Anti-Tamper
- COMSEC – Communications Security
- SAP – Special Access Program
- DSC – Defensive Systems Committee
- MTCR – Missile Technology Control Regime
- NVD – Night Vision Devices
- Intel – Intelligence
- Data Links & WF – Waveforms
- PNT/GPS – Geospatial Intelligence
- EW – Electronic Warfare

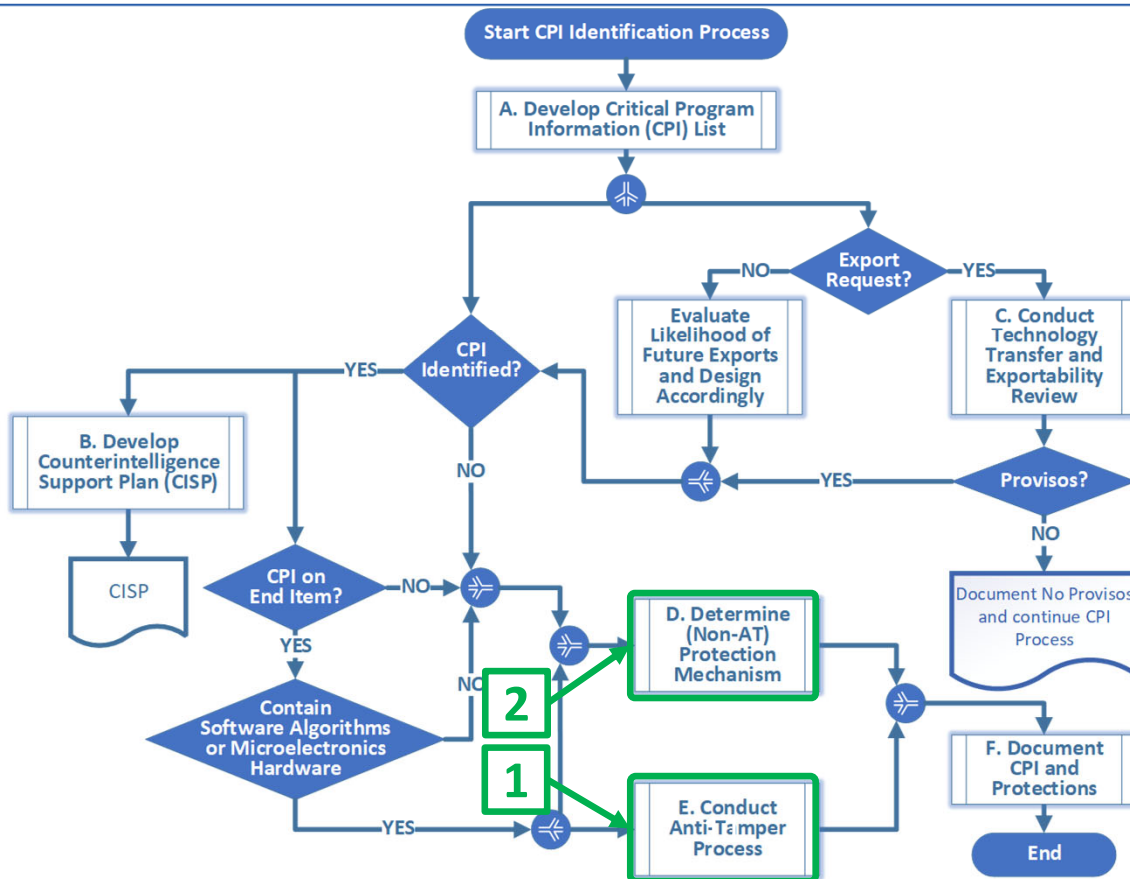
## NOTES:

“Primary Process” refers to the processes for which there is documentation and multiple participants.

“Specialized Process” refers to the processes for which there is little or no documentation and a limited number of organizational participants



# Flowchart for Critical Program Information (CPI) Identification: 3. Level of Protection



- CPI “Level of Protection” is being determined at 2 points in the process with a 3<sup>rd</sup> point for horizontal discrepancies:

## 1. End-Item (Anti-Tamper eligible systems)

- Anti-Tamper uses the “Consequence-of-Compromise” criteria to assign variable protection levels to identified CPI.

CofC: (DoD Instruction 5200.39) - The impact, if the CPI is compromised, on

- ❖ U.S. tactical or strategic military advantage, and
- ❖ time and resources required for the U.S. to re-gain that tactical or strategic military advantage.

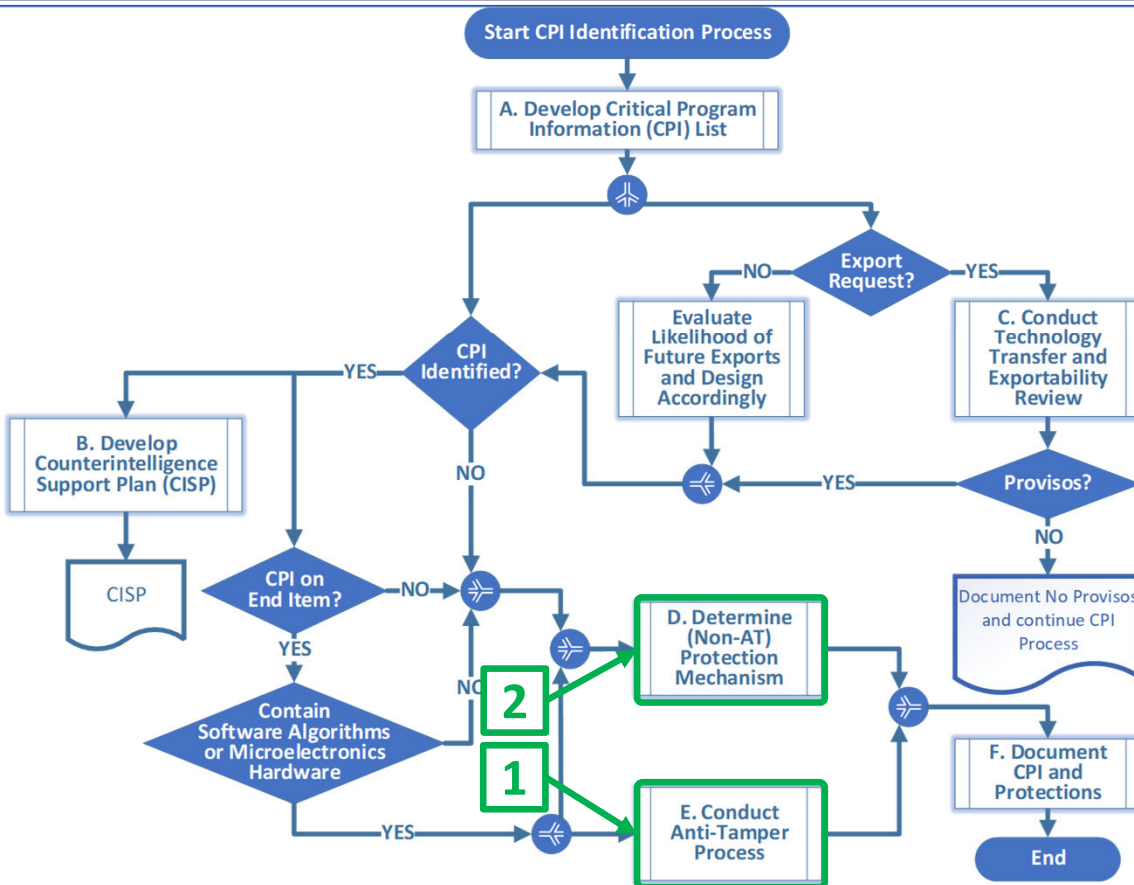
NOTE: Items identified as CPI, and on the end-item, are eligible for both AT and other protection methods.

## 2. Other protection measures

- How are additional protections determined for Research Development Test & Evaluation (RDT&E) protections?



# Flowchart for Critical Program Information (CPI) Identification: 4. How will the capability be Protected?



- CPI Protections available will depend on system parameters.

## 1. Anti-Tamper

- Will the technology/capability be on the “end-item” and potentially outside of US control?
- Does the end-item contain software algorithms or microelectronics hardware that will benefit from Anti-Tamper efforts?
- Systems engineering activities intended to prevent or delay exploitation of CPI in U.S. defense systems in domestic and export configurations to:
  - impede countermeasure development,
  - unintended technology transfer, or alteration of a system due to reverse engineering.
  - Prevention of “hands-on” countermeasure development.

## 2. Other Protection Mechanisms

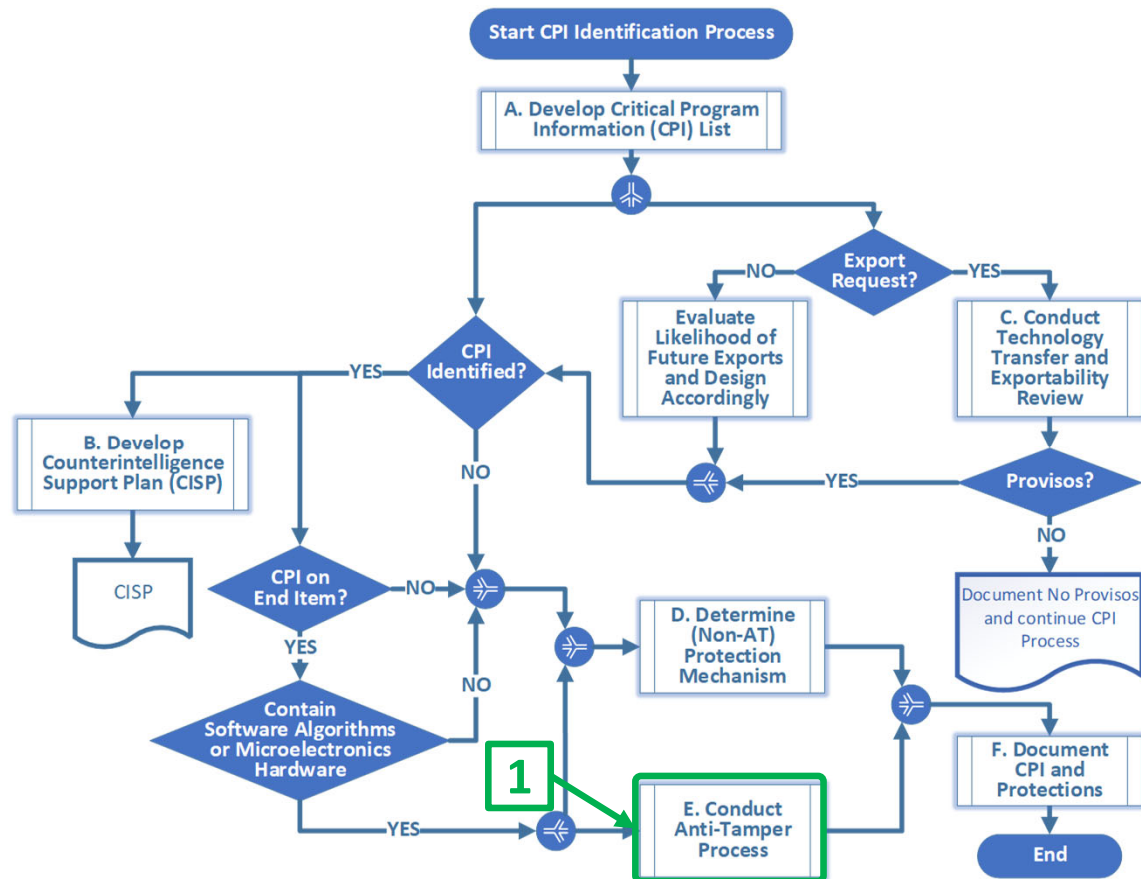
- Determined by other communities in the DoD





# Flowchart for Critical Program Information (CPI) Identification: 5. Have appropriate protections been achieved?

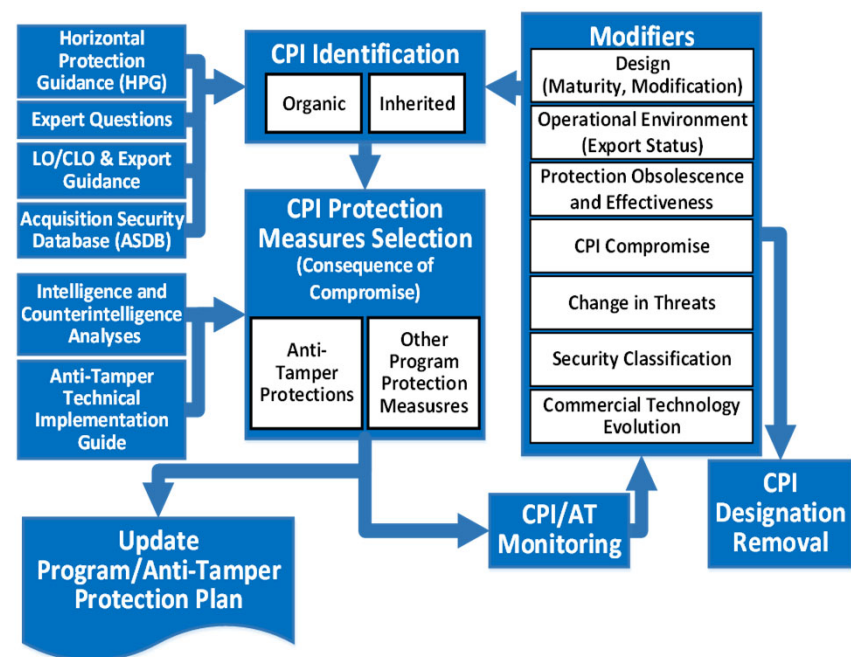
- Once protections are determined and instantiated in the system there is a final check to determine effectiveness and residual risk of the final system.
  - The Anti-Tamper Program was developed to include an expert review of the final instantiated design.
    - This report and a summary memo is provided to the program to support risk acceptance.







# Technology and Program Protection (T&PP) Guidebook – Critical Program Information (CPI)



- “Science and Technology (S&T) managers and engineers should identify CPI early and reassess it throughout the lifecycle of the program, to include:
  - prior to each:
    - acquisition milestone;
    - systems engineering technical review (SETR);
  - throughout operations and sustainment; and
  - specifically, during software/hardware technology updates.
- To identify CPI, S&T managers and engineers should consider the following activities:
  - Use DoD, DoD Component, and program resources to identify technology areas and performance/capability thresholds associated with an advanced, new, or unique warfighting capability.
  - Decompose the system to the lowest level possible to identify system attributes that exceed a threshold, and thus may indicate the presence of CPI.
- Update will include removal/revalidation section

### Note that CPI is not:

- Personally Identifiable or Protected Health Information (PII/ PHI)
- Financial/ Logistic information
- Operational information (waypoints and target location data)
- Designs, System performance, vulnerabilities, or weaknesses
- Manufacturing details (update will include processes)
- Unmodified commercial-off-the-shelf (COTS) technology
- Multi-Level Security, Cross Domain, or Cryptographic Solutions