# SHIPBUILDING IN THE '80s

WHY A SUCCESS?

ANY POSSIBLE LESSONS

FOR TODAY?

### QUESTION AND ANSWER

Q- "WHY HAVEN'T THE LESSONS LEARNED & DEMONSTRATED IN THE '80s BEEN APPLIED IN RECENT YRS ?"

A="A LOT OF WATER HAS GONE UNDER THE BOAT SINCE THAT TIME WITH MUCH CHANGED..... BUT SOME OLD LESSONS ARE BEING APPLIED-- OR AT LEAST NOW BEING TALKED ABOUT."

# THE NAVY ENVIRONMENT OF THE EARLY '80s

#### **Favorable Political Environment**

- The Soviet Threat Very Real & Recognized by All
- Generally Decentralized Defense Organizational Attitude
- Recovering From The 70s "Claims Era"
- Consistent Naval Strategy In Place & Supported by POTUS
- Strong, Unified & Motivated Naval Establishment
  - Outstanding Naval Leadership- In Fleet & Acquisition Mgt.
  - Importance Of Key Relationships- CNO-CNM-ASN(S&L)
  - In-House Technical Resources Sufficient & Motivated
  - Capable & Motivated Prime & Supporting Industries
    - New Management & Motivated (After The Claims Era)
    - **Excellent Timing For The Incoming Administration**
    - Most Of The High Risk 1st-Of-A-Kind Ships At Sea!

### RESULTS

- We Had A Mandate From Our President, Enough
   Money From A Supportive Congress, And An
   Aggressive, Focused Navy Leadership Team
- We Had Good To Excellent In-House Resources
- We Had Sufficient Industrial Capacity
- Our OSD Bosses Gave Room For Us to Go Work
  The Problem

Thus, We Were Lucky..... And....
We Focused On Exploiting Our Good Fortune
"TACAMO"

### **OUR STRATEGY**

- Restore The Fleet- "The 600 Ship Navy"
- Restore Creditability In Naval Ship Acquisition
- Emphasize Execution- Deliver on What we Promised
- Use Quantity To Motivate Competition
- Preserve & Extend The "Hi-Lo" Mix
- Provide Pro-Active Oversight Of The Primes
- Build & Maintain "Constructive Tension" Between The Users & The Providers
- Stay Focused & Work Very Hard

### Our 10 Major Tactics

- 1. Minimize Combatant Ship New Starts
- 2. Rely on 'Smart' Competition Wherever Feasible
- 3. Really Seriously Manage Requirements Creep
- 4. Minimize Cost-Plus Contracts & Budget Realistically
- 5. Fair But Tough FPI Contracts For Production
- Use Multi-Year Procurement Wherever Possible (& Allowed)
- Punish Bad Actors And Poor Performance
- Use Commercial Resources & Approach When Appropriate
- 9. Enforce "Design-To-Cost-And-Capability"
- 10. Achieve One Or Two Highly Visible Early Successes

### THE EARLY SUCCESSES

### THREE PROGRAMS THAT ESTABLISHED OUR "BONA FIDES" WITH CONGRESS & OUR LEADERSHIP

- **BB 62 -**
  - An 'All-Hands' Effort Using Navy's Shore Establishment Capabilities to The Fullest
- **CG 47-**
  - Primarily If Not Totally Due to Admiral Meyer
- Solving The GD-EB Vs. Sea 08 Conflict -
  - Quick Departure of Both Principal Antagonists With Almost Total Support of SEA 08 & Navy Leadership

### WHAT HAS CHANGED

- Considerably Less Funds (In Real \$) Available In All Ship Related Accounts
- Highly Centralized Defense Organization & Authority
- Fewer Ships Being Built & Planned
- Almost All New Construction Are New Starts
- Smaller, More Concentrated Industrial Base
- Loss of Competition
- Requirements Green Gallop
- Large Attrition in Numbers, Experience Level & Professional Capability of Navy's In-House Acquisition & Support Community
- An Unstable & Corrosive Political Environment

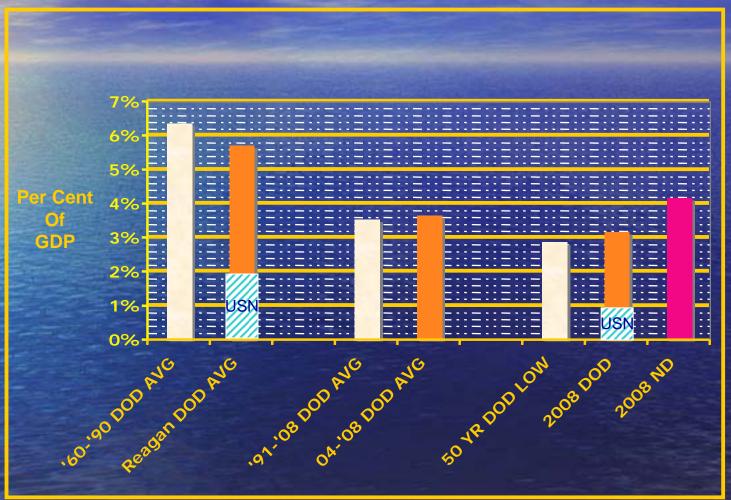
### THE BASIC ISSUE TODAY

- A Two-Fold, Complex, & Diverse Threat
  - "Islamofacism" -- Focus on Heartland; World-Wide; Generally Non-State; & Immediate
  - (Re-)Emergence of Two Un-Friendly "Peer Competitors" -- Focus on Sea-Control & Probably Denial; National Origins; & Near Future
- High & Growing Vulnerability of The USA to Both Threats
- U.S. "Maritime Dominance" Assumed as A 'Given' by Both Our Public & Leadership
- Passive to Hostile Attitude of Many U.S. Elites & Leaders With Matters "Military"
- Over Draw-Down of Nation's Defense Capability With The "Peace Dividend"
- The Exhaustion of Our Voluntary Military Establishment

  All Resulting In.....

An Under-Funded Defense Establishment & Navy

### U.S. DOD 48 Year Resource Allocation History



1% of '08 GDP = ~\$135 Billion

### WHAT CAN BE DONE NOW

- Re-Build Navy's Professional Acquisition Staff--And Authority-
  - Restore Capability & Authority In-House
- 2. Restore Creditability With Congress & The Nation-Deliver On What Is Promised & Budget Credibly
- 3. Insert More Plan Stability & Much More Discipline In The Requirements Process-
  - Bring Back The "SCB" & The "CCB"
- Apply More Diverse Approach To Re-Building The Fleet-
  - Limit CP Contracts; "Smart" Commercial on MPFF
- 5. Emphasize Life Extension & Modernization of Good Assets Available & Phase-In Capability
  DDG 51/CG Mod & Life Ext Program Good Starts

#### FIVE PLEAS

- 1. Recognize The Enormous & Complex Threat Environment We Face And Restore Navy SCN to the ~2% of GDP of The Reagan Years
  - A \$750 M '83 Dollar Follow Ship DDG 51 Today Would Cost At Least \$1.5 Billion in '07 Dollars
  - A \$365 M '83 Dollar Follow Ship FFG 7 Would Cost At Least \$720 M in '07 Dollars
  - The 1985 SCN Budget Would be \$16 Billion in '07 Dollars, But We Need ~\$19 Billion Today to Recover From The Near Past
- 2. In The Case of Acquisition Restore The Line Authority Available From SecDef Through The Service Secretaries, Along With Their Responsibility
  - Back the OSD Staff Bureaucracy Out of Acquisition Authority
- 3. Lose The Term "Transformation"
- 4. Weaken No Further The Unique Power Projection Capabilities of the Navy & Marine Corps Team
- 5. Passionately Advocate a Strong Navy, MC, & CG to Assure Maritime Superiority- Both Now & Future

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